

## **CABINET MEMBER FOR COMMUNITIES AND COHESION**

**Venue: Town Hall, Moorgate  
Street, Rotherham. S60  
2TH**

**Date: Friday, 21st March, 2014**

**Time: 2.30 p.m.**

### **A G E N D A**

1. To determine if the matters are to be considered under the categories suggested, in accordance with Part 1 (as amended March 2006) of Schedule 12A to the Local Government Act 1972.
2. To determine any item which the Chairman is of the opinion should be considered later in the agenda as a matter of urgency.
3. Apologies for absence.
4. Declarations of Interest.
5. Minutes of the previous meeting held on 24th February, 2014. (Pages 1 - 6)
6. PREVENT update.
  - Officer to present.
7. Rotherham Integrated Youth Support Service - update.
  - Officer to report.
8. Rotherham IYSS - Youth Offending Service - quarterly performance report. (Pages 7 - 15)
9. Infrastructure and Corporate Initiatives Fund (ICIB).
  - Report to follow.
10. Date and time of the next meeting: -
  - Monday 28<sup>th</sup> April, 2014, to start at 12.00 noon in the Rotherham Town Hall.

**CABINET MEMBER FOR COMMUNITIES AND COHESION**  
**24th February, 2014**

Present:- Councillor Hussain (in the Chair) and Councillor Wallis.

Apologies for absence were received from Councillor Burton.

**E45.       DECLARATIONS OF INTEREST.**

No Declarations of Interest were made.

**E46.       MINUTES OF THE PREVIOUS MEETING HELD ON 27TH JANUARY, 2014.**

The minutes of the previous meeting of the Cabinet Member for Communities and Cohesion held on 27<sup>th</sup> January, 2014, were considered.

Resolved: - That the minutes of the previous meeting be agreed as an accurate record.

**E47.       INTEGRATED YOUTH SUPPORT SERVICE - IT REQUIREMENTS.**

Consideration was given to the report presented by the Operational Commissioner (Commissioning, Neighbourhood and Adult Services Directorate) that outlined the need to create a single information system that would meet the needs of the whole Integrated Youth Support Service (IYSS), which included Youth Offending, Connexions and Youth Services. The report detailed the existing information system arrangements in the Service.

The IYSS currently ran two information systems, CareWorks, used by the Youth Offending Service for care planning and contributing to local and national performance management, and Cognisoft, used by Connexions and Youth Services to record interventions, along with information management and national reporting requirements. The contract relating to Cognisoft was due to end on 31<sup>st</sup> March, 2014.

Minute No. E30 (Exemption from Standing Orders – Integrated Youth Support Service – IT Systems) of the Cabinet Member for Communities and Cohesion held on 19<sup>th</sup> November, 2012, refers. The original Exemption from Standing Orders had been granted in order that the market could develop and products that would incorporate all required information technology requirements of the IYSS. The Operational Commissioner reported that the market had not significantly developed during this period.

In order to fully complete the integration of the IYSS, it was crucial for one information system to be in place. The Cabinet Member was presented with three proposed options for the future operation of the Service.

The three options were fully costed and the benefits and risks of each approach were included. A bid had been made for capital funding associated with developing the information system.

**Option One:** - Undertake a full tendering exercise for an Integrated Youth Support information system commencing in April, 2015, for a period of five years;

**Option Two:** - Continue to contract with Cognisoft for a period of five years from April, 2015, with a module developed for Youth Offending information that provided an integrated system for IYSS;

**Option Three:** - Continue with the Cognisoft and Careworks systems for a period of five years from April 2015.

Option One, to undertake a full tendering exercise, was the recommended option, and if it was approved, would require the Exemption of Standing Order 38.2 (the requirement to invite between three and six written quotations for contracts between £50,000 - £500,000) to extend the contract with Cognisoft until 31<sup>st</sup> March, 2015, in order that the tendering exercise could take place.

Discussion ensued on the proposal and the following points were made: -

- Did the proposed options satisfy the Youth Justice Board's expectations? – Yes, all options had been drawn-up to satisfy the statutory information reporting and management requirements across the workforce.

The Cabinet Member expected that robust project management would be applied to the software development process to prevent rising costs.

Resolved: - (1) That Standing Order 48.2 (the requirement to invite between three and six written quotations for contracts between £50,000 - £500,000) be exempted in order that the existing contract with Cognisoft be extended for a further year from 1<sup>st</sup> April, 2014 – 31<sup>st</sup> March, 2015.

(2) That Option One be approved and a full tendering exercise be undertaken to achieve a single information system for Rotherham's Integrated Youth Support Service.

#### **E48. COMMUNITY LEADERSHIP FUND - FLEXIBILITY TO CARRY FORWARD UNDER-SPEND.**

The report of the Community Liaison Officer (Housing and Neighbourhood Services, Neighbourhood and Adult Services Directorate) was considered. The report outlined the current balance position of the Community Leadership Fund for the 2013-2014 financial year.

The budget for the current financial year was £63,000 plus a £21,000 carry-over from the previous financial year, resulting in a total budget of £84,000.

The report outlined that as of January, 2014, 135 projects had been supported across the Borough as a result of the Community Leadership Fund and an updated balance for each Elected Member was considered.

Previous Minute Number E41 (Members' Community Leadership Fund – request to carry-forward under-spends) of the Cabinet Member for Communities and Cohesion held on 25<sup>th</sup> February, 2013, detailed the arrangements for carry-forward or disposal of any funding not allocated at the end of the 2012-2013 financial year. These arrangements had been: -

- That any underspends above £750 at year-end be removed (unless the monies had been approved during the 2012-13 financial year but not spent by year-end);
- Any underspends below £750 at year-end would be approved to be carried forward into the new financial year;
- That any underspend amounts lost from individual Elected Member allocations be recovered into a One Town One Community small grants panel that organisations could submit bids towards.

Discussion ensued on the options for any un-spent monies within the Community Leadership Fund at the end of the 2013-2014 financial year.

Resolved: - (1) That any underspends above £1,000 at 2013-2014 year-end be removed unless a proposal for their use is submitted and approved before 31<sup>st</sup> March, 2014.

(2) Any individual Elected Member's Community Leadership Fund under-spends below £1,000 at year-end be approved to be carried forward into the 2014-2015 financial year.

(3) That any under-spend amounts lost from individual Elected Member allocations be recovered into a One Town One Community small grants panel that organisations could submit bids towards.

(4) That a message be circulated to all Elected Members informing them of these arrangements.

#### **E49. IYSS UPDATE.**

The Head of Rotherham's Integrated Youth Support Service (Schools and Lifelong Learning, Children and Young People's Service's Directorate) provided an update to the Cabinet Member for Communities and Cohesion on the progress of the IYSS.

The Service was seeking to achieve further budgetary efficiencies: -

- The Integrated Youth Support Service (IYSS) was required to make on-going budgetary savings in addition to savings made in the previous financial-year;
- Consultation with staff and stakeholder groups, including members of the public, was taking place;
- The current proposals made to achieve the savings total related to 22.5 full-time equivalent posts. 43% of the Service's total establishment was affected.

Discussion ensued on the budget saving process. The Cabinet Member had been approached with a question relating to the management structure of the Service and whether it was being reduced in-line with the wider staffing structure. The Head of Service referred to a previous re-structure of the IYSS where the Service had begun to operate at minimal levels in its management structure. The ratio of management level posts had taken into account thresholds for safeguarding and the high-threshold for IYSS interventions.

In addition, the following service development activities had been taking place: -

- Case management training – all face-to-face workers had undertaken three and a half days of intensive training around assessment, planning and recording and on the 'This is Me' assessment toolkit. The toolkit was used to capture the voice of the young person from the beginning of the process and resulted in a better outcome for them. The inclusion of voice was an Ofsted expectation. The training also supported workers to support all aspects of each case, which was the expectation of the IYSS structure.
- IYSS Quality Mark – Rotherham's IYSS was working towards a Quality Mark administered by the National Youth Work Agency, alongside partner organisations Rush, YMCA and GROW, who were all members of the IYSS Project Group. The Service and Partners had all contributed to the initial self-assessment. Assessment visits would take place in March.
- IYSS Matrix Quality Mark – Rotherham's IYSS was working towards a Matrix Quality Mark on the provision of advice and guidance on employment and careers. This was currently being piloted in the Rother Valley West and South Area Assemblies.
- Work was continuing to create an improved information system that fully supported the integrated service.
- The IYSS Conference had been held on 10<sup>th</sup> February, 2014, had been very successful and all feedback had supported the event, despite the overall context of budget reductions. The Police and

Crime Commissioner addressed the staff and stakeholders in attendance, including voluntary and community sector representatives, Swinton Lock, Rotherham MIND and Rotherham United Ltd.

- Apprenticeship opportunities in the IYSS were continuing and on-going support to the apprentices was being given to increase their long-term employability skills.

The Cabinet Member thanked the Head of Service for her update on the continuing work of the Service and asked that the Service continue to publicise the good work that was taking place.

Resolved: - That the information shared be noted.

**E50. SUPPORTING ROTHERHAM'S VOLUNTARY AND COMMUNITY SECTOR - SINGLE INFRASTRUCTURE GRANT.**

Consideration was given to the report presented by the Head of Voluntary Action Rotherham (VAR). The report outlined the administration and organisation of the Single Infrastructure Grant that existed between the Local Authority and the Voluntary, Community and Faith Sector in Rotherham (VCFS). VAR was the consortium of the Partners and supported the delivery of the Council's Corporate Plan Priorities and gave added-value to the Borough.

The agreement relating to the Single Infrastructure Grant was subject to regular quarterly monitoring and reporting and all partners had delivered against the agreed outcomes and outputs. Where partners were not able to progress some activity because of changes in their organisational structure, activity had been, where appropriate, incorporated within the delivery of the Rotherham based partners VAR and REMA, so that no detrimental effect would be felt by the VCFS in the Borough. Progress reports had been brought to previous Delegated Powers meetings and an impact report had been produced. The funding provided has enabled a number of key deliverables over the current three-year agreement including: -

- Services and support to over 500 groups and organisations annually within the Borough;
- Raised over £3million for Rotherham groups and organisations;
- Provided bespoke support to at least 300 people from migrant and emerging communities, and worked with over 300 individuals/ families from the Roma community including engaging members of the community as health champions;
- Dealt with over 5,700 volunteering enquiries and brokered over 3,800 volunteering opportunities;
- Enabled significant consortia and partnership approaches to new forms of service delivery and input into planning of services and achievement of Joint Quality Standards with other agencies;

- Ongoing support of Groups to make Big Lotto funding bids.

Resolved: - (1) That the report be received and the information noted.

(2) That the integrated Rotherham Infrastructure generalist support to the Voluntary, Community and Faith sector is continued in Rotherham and provided by the current Service Level agreement with Voluntary Action Rotherham (VAR).

(3) That the Single Infrastructure Grant continue to be reported to the Cabinet Member for Communities and Cohesion on a six-monthly basis.

**E51. EXEMPTION OF THE PUBLIC AND THE PRESS.**

Resolved: - That the following report be heard in the absence of the press and the public as being exempt under Paragraph 3 of Schedule 12A to the Local Government Act, 1972, as amended March, 2004 (information relating to the financial or business affairs of any particular individual (including the Council)).

**E52. ADVICE SERVICES - TENDER UPDATE AND WAIVING OF STANDING ORDERS.**

Consideration was given to the report presented by the Operational Commissioner (Commissioning, Neighbourhood and Adult Services Directorate) that outlined a review that had taken place relating to Advice Services.

Following a recent review of Advice Services it was identified that efficiencies were required whilst at the same time a need was identified for a more outcomes driven service focussing on interventions for the individual to develop their financial resilience.

It was proposed that an Exemption from Standing Order 49 (Tender invitation and receipt of tenders) be granted and that the existing contract with the Citizens' Advice Bureau for the period 1<sup>st</sup> April, 2014 – 31<sup>st</sup> August, 2014, for a further tendering exercise to take place.

Resolved: - That Standing Order 49 (Tender invitation and receipt of tenders) be exempted and the existing contract with the Citizens' Advice Bureau be extended for the period 1<sup>st</sup> April, 2014 – 31<sup>st</sup> August, 2014, whilst a further tendering exercise is completed.

**E53. DATE AND TIME OF THE NEXT MEETING: -**

Resolved: - That the next meeting of the Cabinet Member for Communities and Cohesion take place on Friday 21<sup>st</sup> March, 2014, to start at 2.30 p.m. in the Rotherham Town Hall.

<b>ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS</b>
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<b>1.</b>	<b>Meeting:-</b>	<b>Cabinet Member for Communities and Cohesion</b>
<b>2.</b>	<b>Date:-</b>	<b>21st March, 2014</b>
<b>3.</b>	<b>Title:-</b>	<b>Youth Offending Service – Quarterly Performance Report</b>
<b>4.</b>	<b>Directorate:-</b>	<b>CYPS</b>

### **5. Summary**

This report is intended to form part of the wider IYSS Governance process and will provide the Youth Justice Board and Safer Rotherham Partnership with a quarterly update on key performance indicators for the Youth Offending Service (YOS).

The report will provide current performance data and where necessary details of actions that will help maintain and/or improve performance across the service.

In addition the report will also highlight key risks, issues and achievements of the service along with any other information deemed appropriate.

This will allow the Board and Partnership to ensure that the YOS is functioning effectively, is acting positively on inspection recommendations and is also planning for future inspections.

### **6. Recommendations**

- That Members note the Youth Offending Service quarterly performance.
- That Members note the information provided within this report.



## 7. Proposals and Details

### 7.1 Performance Indicators

Ref	Indicator	Related Measure (i.e. NI)	Target	Performance	Definition / Comments	RAG Status
YOS1	First time entrants to the youth justice system aged 10-17 (based on rate per 100,000 of 10-17 year old population)	NI111	Decrease in comparison with previous period taking into account National Trends	Oct 2012 – Sept 2013 517 Oct 2001 – Sep 2012 459 Increase of 12.7%	Data published by the YJB and will always be 4 months out of date. Rotherham has shown an increase in FTE whilst the national figure shows a decrease of 22.9%	Amber
		LPI	Local Proxy measure	Jan 2013 – Dec 2013 492 FTE This is a decrease in comparison Jan 2012 – Dec 2012 (525) Decrease of 6.3%	Latest quarterly local information available from Careworks (PM table)	Green
YOS2	Young people receiving a conviction in court who are sentenced to custody (based on rate per 1,000 of 10-17 year old population)	NI43 Local	Decrease in comparison with previous period taking into account National Trends	Jan 2013 – Dec 2013 0.44 Jan 2012 – Dec 2012 0.56 Shows a decrease of 0.12	Data published by the YJB	Green
YOS3	Rate of proven re-offending by young people in the youth justice system	N19	Decrease in comparison with previous period taking into account National Trends	Apr 2011 – mar 2012 32.9% Apr 2010 – Mar 2011 36% Shows an decrease of 3.1%	Data published by the YJB and will always be 13 months out of date	Green

Ref	Indicator	Related Measure (i.e. NI)	Target	Performance	Definition / Comments	RAG Status
		LPI	Local Proxy measure	Jan 2013 – Dec 2013 18% Jan 2012-Dec 2012 28% Shows a decrease of 10%	Latest local Careworks data	Green
YOS4	Initial assessments completed within time (Referral orders within 20 working days, all other orders within 15 working days)		75%	Oct 2013 – Dec 2013 90.9%	Performance against ALL assessments, including those YP who do not attend appointments (Q -	Green
YOS5	All new assessments quality checked.		90%	Oct 2013 – Dec 2013 98%	Measurement of frequency of checking.	Green
YOS6	All new assessments meet quality standards		Expectation that 90% assessments will meet minimum requirements	Oct 2013 – Dec 2013 96% meeting minimum requirements.	Measurement of quality as defined by quality screening tool.	Green
YOS7	Quality of cases		At least 5 x full case audits to be completed each month	5 cases audited	See narrative	Green
YOS8	Review of orders		75% of reviews carried out and recorded in time (within 6 months of IA)	76% (19 from 25)		Green
YOS9	Screening of Initial assessments for identification of Vulnerability and Risk of serious harm		75% of VMP's and RMP's are completed at time of IA)	Oct 2013 – Dec 2013 83% (26 from 31)	% (Use start assets info)	Green

## 7.2 Detailed exception reporting for Red and Amber measures

Measure	Comment								
YOS 1. First Time Entrants	<p>This is the first quarter since the target was set in 2007/08 that Rotherham has seen an increase in the rate of first time entrants compared to the previous period. (See appendix for a graphical illustration of performance since the establishment of the baseline). Rotherham's performance has outstripped Regional and National trends for some considerable time but the gap is now beginning to narrow, and taking this into account Rotherham's performance is now more aligned to national trends.</p> <p>Reductions in FTE since 2007/08</p> <table border="1" data-bbox="504 815 1402 927"> <thead> <tr> <th data-bbox="504 815 751 851"></th> <th data-bbox="751 815 983 851">Regional</th> <th data-bbox="983 815 1230 851">South Yorkshire</th> <th data-bbox="1230 815 1402 851">National</th> </tr> </thead> <tbody> <tr> <td data-bbox="504 851 751 927">Rotherham</td> <td data-bbox="751 851 983 927">-74.1%</td> <td data-bbox="983 851 1230 927">-73.5%</td> <td data-bbox="1230 851 1402 927">-71.6%</td> </tr> </tbody> </table>		Regional	South Yorkshire	National	Rotherham	-74.1%	-73.5%	-71.6%
	Regional	South Yorkshire	National						
Rotherham	-74.1%	-73.5%	-71.6%						

Measure	Comment
YOS 7. Quality of Cases	<p>15 cases have now been subject to audit. Management oversight of cases is considerably improved but needs to be applied consistently. There are examples of very good case management but in some cases assessments are not updated soon enough in relation to significant events. Some assessments remain descriptive rather than analytical and this will be a focus for future training.</p>

## 7.3 Service Specific Information

### Substance misuse data

The previous board meeting requested substance misuse data be included within this report. This is attached as an appendix (2).

## **7.4 Risks and Issues**

### **7.4.1. Service reductions**

The proposals for Integrated Youth Support Service reductions as a result of central government cuts were presented to the SRP Executive on xxx. Although confirmation has been received of the Youth Justice grant, savings will still be required in the preventative service (2 posts) and core YOS (1 post). These are lighter than anticipated due to the grant remaining at the same level as the previous year.

## **7.5 Forward planning**

### **7.5.1. Inspections**

The next announcement for full joint inspections (FJI) will be on 25<sup>th</sup> April. Inspected services will know of the announcement two weeks before. The next YOT to be inspected is Islington.

### **7.5.2. Youth Justice Plan**

The annual Youth Justice Plan will require submitting for approval at the next management board meeting.

## **7.6 Achievements**

The Police Crime Commissioner opened the Integrated Youth Support Services conference on 8<sup>th</sup> February 2014 and talked about the impact of the new CSE initiative 'if you see it report it' as well as confirming the importance of work with young people. The youth justice and restorative justice workshop was a success with over 40 delegates signing up.

## **8. Finance**

As QTR3 budget report.

## **9. Risks and Uncertainties**

### **9.1 Unpaid Work**

Following the transforming rehabilitation agenda, the YJB have indicated that responsibility for unpaid work will transfer from the probation service to YOT's on 1<sup>st</sup> June 2014. The YOS makes very little use of this order for 16-17 yr olds as we tend to recommend supervisory orders. However the order is one that needs to remain available to magistrates. The Youth Justice Board are currently looking at ways this order might be implemented but there is little clarity yet about funding.

**10. Policy and Performance Agenda Implications**

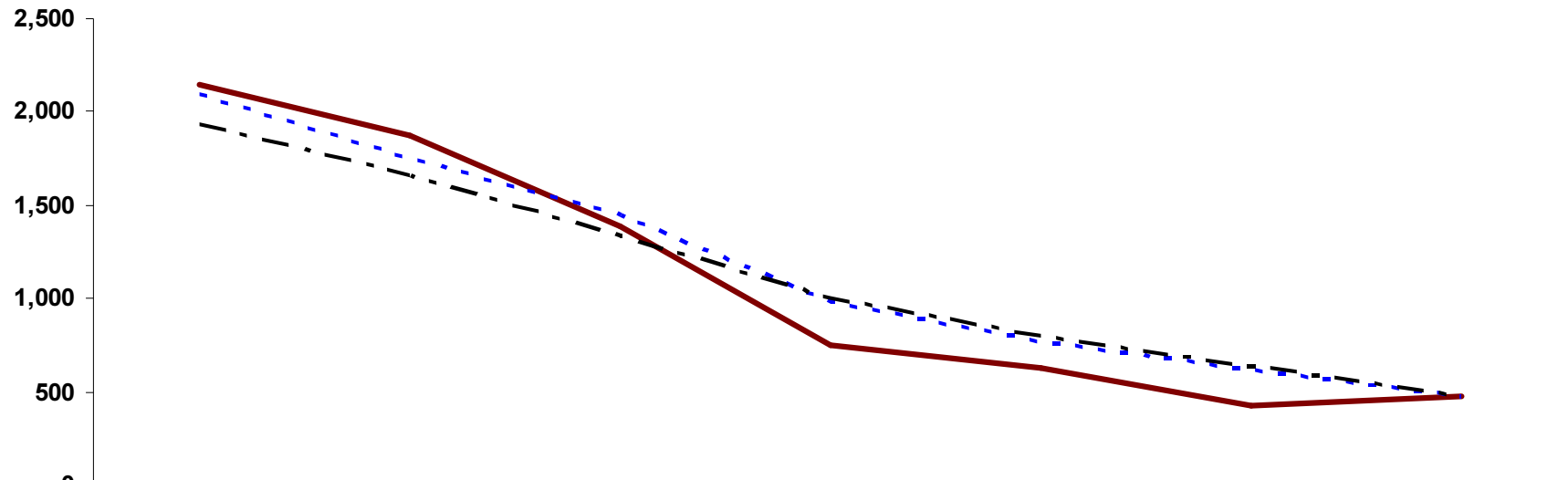
The performance of the first time entrants target will require careful monitoring. The Youth Justice Plan will require submitting to the YJB in June 2014.

**11. Background Papers and Consultation**

None

**Contact Name:-** Paul Grimwood, Youth Justice Manager IYSS. Tel. no: (01709) 516999, paul.grimwood@rotherham.gov.uk

Rate of FTEs per 100,000 in 12 month period to the end of June:



	2007	2008	2009	2010	2011	2012	2013
<b>— Rotherham</b>	2,141	1,875	1,386	753	624	424	473
<b>- - - Yorkshire</b>	2,096	1,748	1,445	979	764	616	472
<b>- - - National</b>	1,935	1,658	1,336	1,004	802	637	480

**Substance misuse figures**  
**Oct – Dec 2013**

Ongoing number of clients at 1/10/13	31
Ongoing number of clients at 31/12/13	26
New Referrals in this period	12

**Information on the 12 new referrals during 1 Oct 2013 – 31 Dec 2013**

	<b>Number</b>
Assessments offered	12
Assessments received	10
Closures	17

<b>Ethnicity</b>	<b>Number</b>
White British	10
Slovakian	2

<b>Age</b>	<b>Number</b>
13	2
14	0
15	5
16	3
17	1
18	1

<b>Area</b>	<b>Number</b>
S61	2
S60	1
S64	1
S65	7
S81	1

<b>Drug of choice</b>	<b>Number</b>
Alcohol	3
Cannabis	7
Heroin	2

<b>Stage of change at start of intervention</b>	<b>Number</b>
Contemplation	5
Drug free	1
Pre contemplation	6

<b>Type of intervention</b>	<b>Number</b>
Drugs Awareness	1
Harm Reduction	3
Medical	1
Motivational Interventions	5
N/A (DNA Assessments)	2

<b>Frequency of intervention</b>	<b>Number</b>
Weekly	2
Fortnightly	6
Monthly	1
No further intervention	1
NA (DNA Assessments)	2

Of the 17 closures during this period

<b>Stage of change at end of order</b>	<b>Number</b>
Denial	1
Pre contemplative	3
Contemplative	1
Drug free	3
Maintenance	1
Medical	2
Occasional user	5
Relapse	1